

Project #	210-18-02	Project Title	Law Enforcement Center Improvements
Departments	Sheriff's Office, Coroner's Office, Facilities, Emergency Management, Justice Programs	Manager	Sheriff Mike Lukas
Phase	Concept		
Budget Action	Delay	Date	February 24, 2020

CAPITAL BUDGET SUMMARY						
Year	Prior to 2020	2021	2022	2023	2024	Total
Project Phase	Concept	Concept	Construction	Construction	Construction	Project
Expenditure Budget	250,000		TBD	TBD	TBD	250,000
Revenue Budget						0
Net County Cost	250,000	0	0	0	0	250,000
COST DOCUMENTATION				REVENUE		
Architect/Engineering		50,000		State Grant		0
Land		500,000		User Fees		0
Land Improvements		500,000				0
Building		12,000,000				0
Building Improvements		10,000,000				0
Plans		200,000				0
Project Manager/Contractor		0				0
Site Preparation		1,000,000				0
Equipment		1,000,000				0
Furniture		0				0
Fixtures		0				0
Advertising/Legal Notices		0				0
Total Project Cost		25,250,000		Total Revenue		0
Expenditure Budget		25,250,000		Revenue Budget		0

Project Scope & Description:

This project replaces previous fragmented plans to sustain and improve the existing Law Enforcement Center (LEC). It is presumed, based on all available evidence, that new facility construction will not occur anytime in the foreseeable future. A professional must be hired to examine the current LEC (i.e. Sheriff's Office, Jail, Emergency Operations Center, Coroner's Office, Communications Center, Day Report, etc.) and develop a concept to sustain current operations, provide for growth based on increases in population and services, consolidate similar operations, maximize efficiencies, reduce jail overcrowding, improve health, safety, and security issues, and provide for a viable facility for the next 20+ years.

Location:

Current LEC located at 1500 Strongs Avenue, Stevens Point.

Analysis of Need:

Over 26 years ago, the current LEC was constructed, and was outdated and undersized the day it opened for business. Numerous studies, both internal and external, and shown that the facility is inadequate and in need of replacement or improvement. Despite efforts to replace the LEC with an adequate building, no action in this area appears forthcoming. The only other acceptable option is to improve the current LEC to minimize the deficiencies that currently exist.

Numerous studies are available which outline the analysis of the current building. Those need not be regurgitated here. In summary, problems with the current LEC have been identified as such:

- Jail is overcrowded

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- Jail lacks facilities to properly segregate high-risk inmates
- Jail lacks adequate basic security holding and medical facilities needed to safeguard inmates and staff
- Jail lacks adequate security design needed to prevent contraband and weapons from entering the facility
- Jail lacks adequate storage facilities
- Jail lacks adequate programming and recreational space
- Jail vehicle sallyport cannot accommodate an ambulance, or second vehicle
- Jail vehicle sallyport poorly designed, making entry difficult and causing injury to people walking in the winter
- Jail lacks ability to bullpen incoming inmates causing unnecessary security problems
- Jail design lacks adequate features to maintain order and health standards when facing unruly inmates
- Jail lacks adequate employee facilities (locker, break area, etc.) for lock-in places of duty, especially considering that the Jail is understaffed and additional corrections officers must be hired
- Jail lacks adequate facilities to address the growing need for pre-trial to post-conviction monitoring of prisoners
- Jail and Juvenile Detention Facility (JDF) lack the ability to safely, security, and legally transport inmates and children to court
- Jail and JDF face aging facilities that will need replacement soon (e.g. locks, cameras, HVAC)
- Jail and JDF environmental controls are inadequate to properly and efficiently regulate the building
- JDF lacks facilities to properly segregate children
- JDF lacks adequate basic security holding facilities needed to safeguard children and staff
- JDF lacks adequate security design needed to prevent contraband and weapons from entering the facility
- JDF lacks adequate storage space
- JDF lacks any basic facilities for medical care of children
- JDF has no vehicle sallyport, or access to a shared facility
- JDF design lacks adequate features to maintain order and health standards when facing unruly children
- JDF lacks adequate employee facilities (control room, office space, locker, break area, bathroom, etc.) for lock-in places of duty
- JDF lacks adequate programming and recreational space
- Sheriff's Office (SO) lacks sufficient office space and related facilities
- SO lacks room for proper communications center
- SO lacks adequate garage space to protect and safeguard the fleet
- SO lacks sufficient room for vehicle and equipment maintenance
- SO garage poorly designed making entry difficult in the winter
- SO detached garage (a.k.a. Sentry Garage) is inadequate for SO, Coroner, and Facilities needs
- SO lacks sufficient storage space
- SO evidence room is overcrowded and inadequate for legal storage needs
- SO lacks adequate bathroom and locker facilities for the number of staff
- SO environmental controls are inadequate to properly and efficiently regulate the building
- Emergency Operations Center (EOC) is undersized, ill equipped, and poorly situated
- EOC lacks security needed during ongoing operations
- Day Report facilities are inadequate and lack security
- Coroner's Office is undersized and lacks storage facilities
- LEC lacks the ability to consolidate county services in one building
- LEC parking lot lacks security features needed for the circumstances (e.g. fencing, lights, controlled access)

Alternatives:

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1. Construct a new, modern facility to replace the LEC
2. Continue to operate as is, suffering from the inefficiencies, waste, safety issues, health concerns, legal difficulties, and increased liability concerns identified in the numerous studies commissioned by Portage County

Ongoing Operation Costs:

As outlined in the previous studies and analysis for the County Board. Costs will only increase over time.

Previous Action:

- In 2004 the Portage County Board of Supervisors reviewed a comprehensive study of County Facilities, prepared by the DLR Group, which identified the Portage County Jail facility as inadequate due to overcrowding, which in turn causes a high cost of transporting inmates, thus creating the need to study, review, and implement a new Justice Center Facility.
- In 2004 the Portage County Board of Supervisors endorsed the need to study, review, and implement a new Justice Center Facility as the number one priority in Portage County.
- In 2006 another extensive and costly study by Mark Goldman & Associates highlighted the deficiencies of the present Portage County Jail facility, identifying prime factors including overcrowding, poor design and layout, and inefficient staff configurations. The same study highlighted the projected growth of court and criminal cases in the years ahead, showcasing the requirement that any new facility be prudently designed to assure decades of safe and cost-efficient use; and
- In 2009 subsequent research by the Venture Architects firm has corroborated and confirmed the conclusions of the earlier studies finding a need for a new jail; and
- In 2011, the Sheriff's Office submitted capital improvement requests to address some of the issue in the LEC. Those projects were put on hold pending future action on a new facility.
- In 2012, the Sheriff's Office resubmitted capital improvement requests to address some of the issue in the LEC. Those projects were put on hold pending future action on a new facility.
- In 2013 the Portage County Board of Supervisors endorsed the concept of constructing a new unified correctional institution, housing the Jail, Juvenile Detention Facility, rehabilitation programming facilities, and a transitional housing unit in a single structure connected or incorporated with the Circuit Courts. Such construction was to commence upon a professional evaluation and plan development in 2014. Additionally the Portage County Board of Supervisors declared that it is its aspiration that construction begin in 2015, or as soon as practical thereafter.
- In 2013, the Sheriff's Office resubmitted capital improvement requests to address some of the issue in the LEC. Those projects were put on hold pending future action on a new facility.
- In 2014 a staff work group was instituted by the Space and Properties Committee to assist in the development of a new facility concept.
- In 2014, the Sheriff's Office resubmitted capital improvement requests to address some of the issue in the LEC. Those projects were put on hold pending future action on a new facility.
- In 2015, Venture Architects was hired to begin conceptualizing a new facility as outlined by the County Board.
- In 2015, the Sheriff's Office resubmitted capital improvement requests to address some of the issue in the LEC. Those projects were put on hold pending future action on a new facility.
- In 2015, the new facility work group transitioned their project work and issue to the Space and Properties Committee where it resides presently.

2021-2026 Capital Plan: Delay.

Project #	210-20-01	Project Title	RMS/CAD/JMS System Replacement
Departments	Sheriff's Office, IT	Manager	Chief Deputy Ben Beaudoin
Phase	Implementation		
Budget Action	As Planned	Date	February 27, 2018

CAPITAL BUDGET SUMMARY						
Year	2020	2021	2022	2023	2024	Total
Project Phase	Implementation					Project
Expenditure Budget		750,000				750,000
Revenue Budget		(200,000)				(200,000)
Net County Cost	0	550,000	0	0	0	550,000
COST DOCUMENTATION			REVENUE			
Architect/Engineering		0				0
Land		0				200,000
Land Improvements		0				0
Building		0				0
Building Improvements		0				0
Plans		0				0
Project Manager/Contractor		0				0
Site Preparation		0				0
Equipment		750,000				0
Furniture		0				0
Fixtures		0				0
Advertising/Legal Notices		0				0
Total Project Cost		750,000				Total Revenue 200,000

Project Scope & Description:

This project would upgrade and/or replace the current criminal justice Record Management System (RMS), Computer Aided Dispatch System (CAD), Jail Management System (JMS), and related subsystems and components.

Location:

Portage County Law Enforcement Center, 1500 Strongs Avenue, Stevens Point

Analysis of Need:

The Portage County Sheriff's Office currently operates a RMS/CAD/JMS system that is over 10 years old. The functionality has never been as optimal as we would have hoped, and not all emergency responders can take advantage of the system due to design limitations.

RMS/CAD/JMS serves as the backbone of the emergency response dispatching system, integrates into the 9-1-1 phone system, gives field responders a reporting/mapping/dispatching platform, is the single data base for all jail and juvenile detention activities, and is a vital data component of the District Attorney's system as well.

The best practice for any major computer system is to review those systems every 10 years, which we have exceeded at this point. Quite a bit has changed over the last 15 years regarding technology, and improvements can possibly be made by putting our system out for RFP, and see what else is out there.

Planning has been started with our emergency response partner agencies, and all have been alerted in 2016 that we would seek to discuss new systems in 2018, seek an RFP in 2019, and any possible purchase would take place in 2020.

Opportunities also exist by examining the possibility of purchasing a system that can interact with other systems, expanding out data base across several counties, sharing intelligence and information, and creating redundancies

Project #	210-20-01	Project Title	RMS/CAD/JMS System Replacement
Departments	Sheriff's Office, IT	Manager	Chief Deputy Ben Beaudoin
Phase	Implementation		
Budget Action	As Planned	Date	February 27, 2018

that cannot exist now. This possibility would greatly expand our capabilities and efficiency, at little to no additional cost to the County.

Alternatives:

The current computer system will continue to be operated as is. Operational deficiencies will continue to plague all of the emergency responders in the County that rely on the system (e.g. law enforcement, fire service, EMS, emergency management, and hazardous materials). Eventually, the system will need to be upgraded, even if no new system is purchased.

Ongoing Operation Costs:

Operational costs are accounted for in the current budget. An RFP will reveal the increase or decrease in annual operational and maintenance costs. No large additional costs are anticipated.

Previous Action:

RMS/CAD/JMS system was initially purchased in 2007, replacing the manual system that was in place before that.

2019-2024 Capital Plan: Delayed for 1 year.

2020-2025 Capital Plan: Delayed for 1 year.

2021-2026 Capital Plan: Updated amount, as planned.

Project #	210-22-01	Project Title	In-car and body camera systems
Department	Sheriff's Office	Manager	Chief Deputy Ben Beaudoin
Phase	Equipment		
Budget Action	New	Date	7/15/2020

CAPITAL BUDGET SUMMARY						
Year	2021	2021	2021	2022	2023	Total
Project Phase	Concept	Design	Construction	Equipment	Construction	Project
Expenditure Budget				300,000		300,000
Revenue Budget						0
Net County Cost	0	0	0	300,000	0	300,000
COST DOCUMENTATION				REVENUE		
Architect/Engineering		0		State Grant		0
Land		0		User Fees		0
Land Improvements		0				0
Building		0				0
Building Improvements		0				0
Plans		0				0
Project Manager/Contractor		0				0
Site Preparation		0				0
Equipment		300,000				0
Furniture		0				0
Fixtures		0				0
Advertising/Legal Notices		0				0
Total Project Cost		300,000		Total Revenue		0
Expenditure Budget		300,000		Revenue Budget		0

Project Scope & Description:

This project would replace the in-car camera system currently used in the Sheriff's Office fleet with an upgraded in-car system and equip the deputies with body-worn cameras (BWCs). The plan is based on the acquisition of 30 in-car camera systems and 50 BWCs to adequately equip the Office.

Location:

Portage County Law Enforcement Center 1500 Strongs Avenue; Stevens Point, WI

Analysis of Need:

The Portage County Sheriff's Office currently utilizes an in-car camera system provided by the vendor Digital Ally. The system primarily records through two cameras per squad car. One camera faces out the front, through the windshield. The other faces the rear seat (prisoner compartment).

Many of the units have been in service for almost 10 years. Several years ago, we began having issues with many of the components. In 2018, the Sheriff's Office was fortunate enough to acquire several used units from the Wisconsin State Patrol when they upgraded their system. This enabled us to keep our system operational by providing us with a limited supply of spare parts/components. The existing in-car camera system is beyond its normal expected service life and isn't compatible with BWC systems.

Many law enforcement agencies have implemented BWCs in recent years. They can be useful tools for documenting incidents, which is a large part of a law enforcement officer's duties. The footage that can be captured with BWCs is unique in that it isn't limited to what happens directly in front of the squad, or in the rear seat/prisoner compartment. BWCs have been proven to help protect deputies, and their employers, from false allegations of misconduct. They can also provide compelling evidence aiding in the prosecution of cases and reducing paid court time.

Alternatives:

An alternative to replacing the in-car camera system is to continue repairing components as needed. Sending components to the manufacturer for repairs is very costly and due to the software involved, will not be an option if/when the manufacturer stops supporting the outdated products we currently use. The alternative to equipping deputies with BWCs would simply be to continue performing their duties without BWCs, as they always have.

Project #	210-22-01	Project Title	In-car and body camera systems
Department	Sheriff's Office	Manager	Chief Deputy Ben Beaudoin
Phase	Equipment		
Budget Action	New	Date	7/15/2020

Ongoing Operation Costs:

The ongoing operational costs of comprehensive camera systems vary greatly. Many of the in-car/BWC system vendors encourage the use of multi-year support agreements. These provide for up-to-date hardware/software and eliminate the need for a large replacement at the system's end of life. Many of the vendors also offer systems that provide only hardware/software support, digital storage, and redaction software, which are the primary operational costs. Operational costs vary widely, but range between \$17,000 - \$45,000 per year. An RFP and/or thorough evaluation would help determine the annual operational and maintenance costs relative to capital outlay.

Previous Action:

The current in-car camera system was implemented fleet-wide in 2011. The Sheriff's Office has not requested or utilized BWCs in the past.